



THE STATE OF NEW MEXICO

CONTINUING DISCLOSURE
ANNUAL FINANCIAL INFORMATION FILING

FISCAL YEAR 2004

NEW MEXICO
STATE BOARD OF FINANCE

January 2005

**STATE OF NEW MEXICO
OUTSTANDING AND ADDITIONAL BONDS**

CAPITAL PROGRAM

Capital projects funded by the State of New Mexico (the "State") are financed primarily by surplus general fund balances, General Obligation Bonds, Severance Tax Bonds (including Supplemental or Subordinated Severance Tax Bonds), Highway Bonds and obligations of the New Mexico Finance Authority. Table 1 details capital funding, by source, for fiscal years 2000 through 2004 and for the first six months of fiscal year 2005.

TABLE 1
Principal Sources of Capital Project Funding
Fiscal Year Ending June 30
(Dollars in millions)

| | <u>2000</u> | <u>2001</u> | <u>2002</u> | <u>2003</u> | <u>2004</u> | <u>2005</u> (Year to Date) ⁽³⁾ |
|---|----------------|----------------|----------------|----------------|------------------|---|
| Proceeds from General Obligation Bonding Program | | | | | | |
| General Obligation Bonds | - | \$ 62.6 | - | \$130.9 | - | \$111.8 |
| Subtotal | \$ 0.0 | \$ 62.6 | \$ 0.0 | \$130.9 | \$ 0.0 | \$111.8 |
| Proceeds from Severance Tax Bonding Program | | | | | | |
| Severance Tax Bonds | \$59.7 | - | \$67.0 | \$73.9 | \$71.0 | - |
| Severance Tax Funding Notes ⁽¹⁾ | 3.4 | 5.7 | 103.0 | 56.3 | 63.7 | \$13.5 |
| Supplemental Severance Tax Bonds | 12.0 | 12.0 | 65.0 | 45.0 | 10.0 | 10.0 |
| Supplemental Severance Tax Funding Notes ⁽¹⁾ | 55.0 | 74.5 | 35.1 | 111.8 | 151.8 | 106.7 |
| Subtotal | \$130.1 | \$ 92.2 | \$270.1 | \$287.0 | \$296.5 | \$130.2 |
| Proceeds From Other Sources | | | | | | |
| General Fund | \$23.4 | \$103.2 | \$72.4 | - | \$36.9 | - |
| E-911 Revenue Bonds | - | 4.5 | - | - | - | - |
| Special Funds | - | - | 9.2 | - | - | - |
| Highway Bonds ⁽²⁾ | 690.6 | 198.8 | 162.8 | 16.0 | 700.0 | - |
| New Mexico Finance Authority ⁽²⁾ | 52.3 | 18.5 | 34.7 | 24.9 | 82.9 | - |
| Subtotal | \$766.3 | \$325.0 | \$279.1 | \$ 40.9 | \$819.8 | - |
| Total | \$896.4 | \$479.8 | \$549.2 | \$458.8 | \$1,116.3 | \$242.0 |

- (1) The Board, in order to take advantage of Severance Tax Bonding Fund revenue that would otherwise be transferred to the Severance Tax Permanent Fund, issues Funding Notes to the State Treasurer (which are retired within the same Fiscal Year with such revenue) to fund authorized projects.
- (2) On May 20, 2004, the New Mexico Finance Authority issued \$700,000,000 of new money bonds secured by a pledge of, and payable from, funds on deposit in the State Road Fund and the Highway Infrastructure Fund.
- (3) The Board, on March 1, 2005, will issue \$111,850,000 in general obligation bonds.

GENERAL OBLIGATION BONDS

Sections 7 and 8 of Article IX of the Constitution of the State limits the power of State officials to incur general obligation indebtedness extending beyond the fiscal year in three ways:

- (a) The state may borrow money not exceeding the sum of two hundred thousand dollars (\$200,000) in the aggregate to meet casual deficits or failure in revenue, or for necessary expenses.
- (b) Other debt may be contracted by or on behalf of the State only when authorized by law for some specified work or object. Such a law takes effect only after being submitted to the qualified electors of the State and having received a majority of all votes cast thereon at a general election. No debt may be created if the total indebtedness of the State, exclusive of the debts of the territory and several counties thereof assumed by the State, would thereby be made to exceed one percent (1%) of the assessed valuation of all property subject to taxation in the State, as shown by the last preceding general assessment.
- (c) The State may also contract debts to suppress insurrection and to provide for the public defense.

Outstanding and Additional Parity General Obligation Bonds

The principal amounts of outstanding General Obligation Bonds, as of December 31, 2004, are shown in Table 2.

TABLE 2
Outstanding General Obligation Bonds

| <u>Series</u> | Principal Outstanding |
|------------------------|---|
| Series 2001 | \$ 47,000,000 |
| Refunding Series 2001B | 16,345,000 |
| Series 2003 | 120,320,000 |
| Refunding Series 2003B | 37,275,000 |
| Total | <u>\$220,940,000⁽¹⁾</u> |

⁽¹⁾ The Board, on March 1, 2005, will issue \$111,850,000 in General Obligation Bonds.

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Future debt payments, by fiscal year, on General Obligation Bonds outstanding, as of December 31, 2004, are shown in Table 3.

TABLE 3
Future General Obligation Bond Debt Service Requirements
on Outstanding Bonds⁽¹⁾

| Date | Principal | Interest | Total Debt Service | Calendar Year Debt Service | Fiscal Year Debt Service |
|--------------|----------------------|---------------------|---------------------------|-----------------------------------|---------------------------------|
| 03/01/05 | \$ 16,865,000 | \$ 4,785,219 | \$ 21,650,219 | | \$ 21,650,219 |
| 09/01/05 | 16,630,000 | 4,447,919 | 21,077,919 | \$ 42,728,138 | |
| 03/01/06 | 17,665,000 | 4,075,669 | 21,740,669 | | 42,818,588 |
| 09/01 /06 | 17,475,000 | 3,664,419 | 21,139,419 | 42,880,088 | |
| 03/01/07 | 18,500,000 | 3,227,544 | 21,727,544 | | 42,866,963 |
| 09/01 /07 | 9,515,000 | 2,796,894 | 12,311,894 | 34,039,438 | |
| 03/01 /08 | 19,375,000 | 2,559,019 | 21,934,019 | | 34,245,913 |
| 09/01/08 | 10,000,000 | 2,171,519 | 12,171,519 | 34,105,538 | |
| 03/01/09 | 20,290,000 | 1,921,519 | 22,211,519 | | 34,383,038 |
| 09/01 /09 | 0 | 1,511,338 | 1,511,338 | 23,722,856 | |
| 03/01/10 | 21,250,000 | 1,511,338 | 22,761,338 | | 24,272,675 |
| 09/01/10 | 0 | 1,077,144 | 1,077,144 | 23,838,481 | |
| 03/01/11 | 22,255,000 | 1,077,144 | 23,332,144 | | 24,409,287 |
| 09/01/11 | 0 | 622,400 | 622,400 | 23,954,544 | |
| 03/01/12 | 15,210,000 | 622,400 | 15,832,400 | | 16,454,800 |
| 09/01/12 | 0 | 318,200 | 318,200 | 16,150,600 | |
| 03/01/13 | 15,910,000 | 318,200 | 16,228,200 | | 16,546,400 |
| 09/01/13 | 0 | 0 | 0 | 16,228,200 | 0 |
| Total | \$220,940,000 | \$36,707,885 | \$257,647,885 | \$257,647,883 | \$257,647,88 |

(1) Does not include \$111,850,000 of General Obligation Bonds to be issued March 1, 2005.

The issuance of additional General Obligation Bonds, other than for refunding purposes, and the levy of additional *ad valorem* taxes are subject to approval of the voters. Any such additional General Obligation Bonds may be issued on a parity with, or subordinate to, all outstanding General Obligation Bonds.

Calculation of 1% Bonding Limitations

| | |
|--|------------------|
| Net Taxable Value as of December 31, 2004 | \$34,864,973,562 |
| General obligation bond limitation @ 1% of Net Taxable Value | \$348,649,736 |
| Total general obligation bonds outstanding as of December 31, 2004 | \$220,940,000 |
| Ratio of total debt to net taxable value | 0.634% |

Underlying General Obligation Bonds

The following table presents the most recent information on outstanding county, city, local and public school district debt outstanding as of June 30, 2004.

Underlying General Obligation Debt

| | |
|----------------|---------------|
| Counties | \$171,344,123 |
| Cities | 247,395,000 |
| Schools | 884,701,000 |

Source: Local Government Division, Department of Finance and Administration, Department of Education.

SEVERANCE TAX BONDS

Amendments to the Severance Tax Bonding Act enacted in 1999 and 2000 permit the Board to issue two categories of bonds against Severance Tax Bonding Fund revenues: “New Mexico Severance Tax Bonds” and “New Mexico Supplemental Severance Tax Bonds” which are referred to herein as “Senior Severance Tax Bonds” and “Supplemental Severance Tax Bonds”, respectively. The Board is prohibited by statute from issuing Senior Severance Tax Bonds and short term Senior Severance Tax Funding Notes unless the aggregate amount of total Senior Severance Tax Bonds and Funding Notes, after giving effect to the proposed issuance, outstanding can be serviced with not more than 50% of the annual deposits into the Bonding Fund, from the preceding fiscal year. Pursuant to the 1999 and 2000 amendments to the Severance Tax Bonding Act, the Board is prohibited by statute from issuing Supplemental Severance Tax Bonds unless the aggregate amount of total Senior Severance Tax Bonds and Supplemental Severance Tax Bonds outstanding, after giving effect to the proposed issuance, can be serviced with not more than 62.5% of the annual deposits into the Bonding Fund, from the State’s preceding fiscal year. In addition, short-term Supplemental Severance Tax Funding Notes may be issued if the debt service on such Supplemental Severance Tax Funding Notes, when added to the debt service previously paid or scheduled to be paid during that fiscal year on Senior and Supplemental Severance Tax Bonds and Funding Notes does not exceed 95% of the deposits into the Bonding Fund. The Senior Severance Tax Bonds and Funding Notes fund all types of capital projects while Supplemental Severance Tax Bonds and Funding Notes are earmarked for capital projects for public education.

Outstanding and Additional Parity Senior Severance Tax Bonds

The principal amounts of outstanding Senior Severance Tax Bonds, as of December 31, 2004, are shown in Table 4.

TABLE 4
Outstanding Senior Severance Tax Bonds

| | |
|---|---------------------|
| Severance Tax Bonds, Series 2000 | \$21,470,000 |
| Severance Tax Bonds, Refunding Series 2001A | 92,540,000 |
| Severance Tax Bonds, Series 2002A | 56,080,000 |
| Severance Tax Bonds, Series 2003A | 68,025,000 |
| Severance Tax Bonds, Series 2004A | <u>76,430,000</u> |
| Total | \$314,545,00 |

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Future payments, by fiscal year, on outstanding Senior Severance Tax Bonds, as of December 31, 2004, are shown in Table 5.

TABLE 5
Future Senior Severance Tax Bond Debt Service

| Fiscal Year | Principal | Interest | Total⁽¹⁾ |
|--------------------|----------------------|---------------------|----------------------------|
| 2005 | | \$7,551,219 | \$7,551,219 |
| 2006 | \$55,265,000 | 13,395,800 | 68,660,800 |
| 2007 | 48,875,000 | 10,822,388 | 59,697,388 |
| 2008 | 43,275,000 | 8,534,050 | 51,809,050 |
| 2009 | 43,195,000 | 6,443,700 | 49,638,700 |
| 2010 | 27,735,000 | 4,816,850 | 32,551,850 |
| 2011 | 22,420,000 | 3,716,725 | 26,136,725 |
| 2012 | 23,480,000 | 2,730,675 | 26,210,675 |
| 2013 | 24,625,000 | 1,686,700 | 26,311,700 |
| 2014 | 17,190,000 | 785,638 | 17,975,638 |
| 2015 | 8,485,000 | 212,125 | 8,697,125 |
| Total | \$314,545,000 | \$60,695,869 | \$375,240,869 |

(1) excludes senior bond debt service payable from escrowed portfolio of securities.

Outstanding and Additional Parity Supplemental Severance Tax Bonds

The principal amounts of Supplemental Severance Tax Bonds that are outstanding, as of December 31, 2004 are shown in Table 6.

TABLE 6
Outstanding Supplemental Severance Tax Bonds

| | |
|--|----------------------|
| Supplemental Severance Tax Bonds, Series 1999A | \$3,860,000 |
| Supplemental Severance Tax Bonds, Series 2000C | 5,750,000 |
| Supplemental Severance Tax Bonds, Series 2002A | 47,830,000 |
| Supplemental Severance Tax Bonds, Series 2002B | 37,665,000 |
| Supplemental Severance Tax Bonds, Series 2003B | 9,270,000 |
| Supplemental Severance Tax Bonds, Series 2004B | 10,000,000 |
| Total | \$114,375,000 |

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The future fiscal year debt payments on outstanding Supplemental Severance Tax Bonds, as of December 31, 2004 are shown in Table 7.

TABLE 7
Future Supplemental Severance Tax Bond Debt Service

| Fiscal Year | Principal | Interest | Total |
|--------------------|----------------------|---------------------|---------------------|
| 2005 | | \$ 2,365,569 | \$ 2,365,569 |
| 2006 | \$ 15,460,000 | 4,805,295 | 20,265,295 |
| 2007 | 16,140,000 | 4,041,279 | 20,181,279 |
| 2008 | 14,765,000 | 3,317,401 | 18,082,401 |
| 2009 | 13,275,000 | 2,686,358 | 15,961,358 |
| 2010 | 13,855,000 | 2,096,420 | 15,951,420 |
| 2011 | 14,465,000 | 1,476,608 | 15,941,608 |
| 2012 | 15,105,000 | 818,551 | 15,923,551 |
| 2013 | 7,805,000 | 317,849 | 8,122,849 |
| 2014 | 2,355,000 | 108,283 | 2,463,283 |
| 2015 | 1,150,000 | 28,750 | 1,178,750 |
| Total | \$114,375,000 | \$22,062,363 | \$136,437,36 |

The lien of the pledge of such Supplemental Severance Tax Bonds is subordinate to any outstanding Senior Severance Tax Bonds. Also, existing authorizations to fund public school projects may be certified from time to time by the State’s Public School Capital Outlay Council.

TAX AND REVENUE ANTICIPATION NOTES

The State has issued, and expects to issue from time to time, Tax and Revenue Anticipation Notes. The Notes are not general obligations of the State. The purpose of the Notes is to fund a portion of the State’s cash flow needs during the fiscal year in which the Notes are sold. As of December 31, 2004, \$400,000,000 Tax and Revenue Anticipation Notes, Series 2004 and \$30,000,000 Tax and Revenue Anticipation Notes, Series 2004A were outstanding and are due to mature on June 30, 2005.

ENHANCED 911 REVENUE BONDS

The E-911 Act was adopted in response to a perceived need to upgrade basic 911 service throughout most areas of the state. The primary objectives of the E-911 Program are to provide statewide funding, administrative and technical services leading to the installation of better telecommunications and computer equipment for faster location of and response to emergency calls. The Act authorizes the Board of Finance to issue and sell Enhanced 911 bonds to provide grant funds to local governments to acquire, extend, enlarge, better, repair, improve, construct, purchase, furnish, equip or rehabilitate E-911 systems. The Act imposes an Equipment Surcharge of twenty-five cents (\$.25) to be billed monthly, with certain exceptions as set forth in the Act by local exchange telephone companies on all local exchange lines in the state, and to be remitted to the Taxation and Revenue Department for deposit into the E-911 Fund. The Bonds are payable from amounts on deposit in the E-911 Fund.

Outstanding Enhanced 911 Revenue Bonds

The principal and interest amounts of Enhanced 911 Revenue Bonds outstanding, as of December 31, 2004, are shown in Table 8.

TABLE 8

**A. Outstanding Enhanced 911 Revenue Bonds
Enhanced 911 Revenue Bonds, Series 2000 \$2,130,000**

B. Future Enhanced 911 Revenue Bond Debt Service

| Fiscal Year | <u>Principal</u> | Interest | Total |
|--------------------|-------------------------|------------------|--------------------|
| 2005 | - | - | - |
| 2006 | \$675,000 | \$80,663 | \$755,663 |
| 2007 | 710,000 | 49,500 | 759,500 |
| 2008 | 745,000 | 16,763 | 761,763 |
| Total | \$2,130,000 | \$146,926 | \$2,276,926 |

SEVERANCE TAX BONDING FUND AND DEBT SERVICE REQUIREMENTS

Severance tax receipts contribute over 90 percent of total revenue to the Severance Tax Bonding Fund, with the remainder attributable to interest and other investment income. Severance taxes are almost entirely attributable to natural gas, crude oil and coal sales. Natural gas and crude oil together accounted for approximately 94% percent of total FY 2004 severance tax receipts as shown in Table 9.

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TABLE 9
Severance Tax Bonding Fund
Receipts, Disbursements and Transfers
Fiscal Year Ended June 30(1)(2)(3)
(Dollars in thousands)

| | 2000 | 2001 | 2002 | 2003 | 2004 ⁽⁴⁾ |
|---|------------------|------------------|------------------------|-------------------------|-------------------------|
| Beginning Balance | \$69,934 | \$70,521 | \$80,748 | \$8,258 | \$10,183 |
| Receipts: | | | | | |
| Oil & Gas Severance Tax | 156,146 | 309,364 | 206,552 | 218,410 | 287,320 |
| Other Minerals Severance Taxes | 28,161 | 28,255 | 23,954 | 19,232 | 18,274 |
| Total Severance Taxes | <u>\$184,307</u> | <u>\$337,620</u> | <u>\$230,506</u> | <u>\$237,643</u> | <u>\$305,594</u> |
| Other Income: | | | | | |
| Interest on Investments | \$10,514 | \$13,879 | \$11,007 | \$5,526 | \$5,475 |
| Bond Proceeds | 827 | 100 | - | - | - |
| Other financial sources | 1,114 | 4,662 | 4,533 | 13,988 | 8,268 |
| Subtotal | <u>\$12,456</u> | <u>\$18,641</u> | <u>\$15,540</u> | <u>\$19,514</u> | <u>\$13,743</u> |
| Total Receipts | <u>\$196,763</u> | <u>\$356,261</u> | <u>\$246,046</u> | <u>\$257,157</u> | <u>\$319,337</u> |
| Disbursements: | | | | | |
| Senior Bond Debt Service ⁽⁵⁾⁽⁶⁾⁽⁷⁾ | \$69,924 | \$68,227 | \$132,511 | \$71,425 | \$67,596 |
| Senior Short-term Obligations ⁽⁸⁾ | 3,400 | 5,685 | 103,078 | 54,026 | 63,653 |
| Supplemental Bond Debt Service ⁽⁵⁾⁽⁶⁾⁽⁷⁾ | | 2,101 | 14,947 | 17,569 | 18,216 |
| Supplemental Short-term Obligations ⁽⁸⁾ | 54,954 | 74,500 | 35,075 | 111,752 | 151,857 |
| Fiscal Charges | 421 | 367 | 890 | 459 | 618 |
| Total Disbursements | <u>\$128,699</u> | <u>\$150,880</u> | <u>\$286,501</u> | <u>\$255,230</u> | <u>\$301,940</u> |
| Transfers: | | | | | |
| To Severance Tax Permanent Fund | \$67,475 | \$ 195,153 | \$32,035 | \$0 | \$406 |
| Other ⁽⁹⁾ | 1 | | | | |
| Total transfers | <u>\$67,476</u> | <u>\$195,153</u> | <u>\$32,035</u> | <u>\$0</u> | <u>\$406</u> |
| Ending Balance, June 30 | \$70,521 | \$80,748 | \$8,258 ⁽⁵⁾ | \$10,183 ⁽⁶⁾ | \$27,175 ⁽⁷⁾ |

(1) All receipts, expenditures and balances exclude amounts in rebate accounts retained for potential arbitrage rebates.

(2) Balances exclude loan receivable from Department of Labor. Loan repayment amounts are included as other income received. Fiscal Year 2000-01 loan repayments were \$192,918.

(3) Proceeds and expenditures attributable to refunding bonds are excludable from this table because these amounts are reserved for payment to the escrow agent and are not available for debt service payments.

(4) Unaudited.

(5) Includes payment of \$71.5 million of debt service due 7/1/02 on senior and supplemental bonds that was paid on 6/29/02. Ending balance would have been \$79.8 million if this payment was not made during the period.

(6) Includes payment of \$77.4 million of debt service due 7/1/03 on senior and supplemental bonds that was paid on 6/19/03. Ending balance would have been \$87.6 million if this payment was not made during the period.

(7) Includes payment of \$77.43 million of debt service due 7/1/04 on senior and supplemental bonds that was paid on 6/29/04. Ending balance would have been \$104.5 million if this payment was not made during the period.

(8) The Board, in order to take advantage of Bonding Fund revenues that would otherwise be transferred to the Severance Tax Permanent Fund, issues short-term Severance Tax funding notes and Supplemental Severance Tax funding notes to the State Treasurer which are retired within the same fiscal year with such revenue to fund authorized projects.

(9) Represents Fiscal Year 1999-2000 transfers to the escrow agent for cash defeasance of outstanding bonds.

Source: State Board of Finance based on the Comprehensive Financial Reporting Accounting System.

TABLE 9A
State of New Mexico Severance Tax Bonds
Projected Receipts, Debt Service Requirements and Coverage

| Fiscal Year Ending 6/30 | Projected STBF Revenues | Scheduled Senior Debt Service⁽¹⁾ | Projected Senior Coverage | Scheduled Supplemental Debt Service | Projecte d Parity |
|------------------------------------|------------------------------------|--|--------------------------------------|--|----------------------------------|
| 2005 | \$262,957,784 | \$68,204,432 | 3.86x | \$19,013,664 | 3.01x |
| 2006 | 233,880,095 | 68,661,175 | 3.41x | 20,265,295 | 2.63x |
| 2007 | 231,784,840 | 59,697,413 | 3.88x | 20,181,279 | 2.90x |
| 2008 | 227,037,535 | 51,809,050 | 4.38x | 18,082,401 | 3.25x |
| 2009 | 225,315,378 | 49,638,700 | 4.54x | 15,961,358 | 3.43x |
| 2010 | 204,189,969 | 32,551,850 | 6.27x | 15,951,420 | 4.21x |
| 2011 | 201,379,926 | 26,136,725 | 7.70x | 15,941,608 | 4.79x |
| 2012 | 199,002,721 | 26,210,675 | 7.59x | 15,923,551 | 4.72x |
| 2013 | 195,076,997 | 26,311,700 | 7.41x | 8,122,849 | 5.67x |
| 2014 | 192,359,648 | 17,975,638 | 10.70x | 2,463,283 | 9.41x |
| 2015 | 190,272,935 | 8,697,125 | 21.88x | 1,178,750 | 19.27x |

(1) Excludes debt service on economically defeased or refunded bonds which will be payable from escrowed securities and severance tax debt obligations sold to the State Treasurer which are returned within the same fiscal year.

Source: NM Department of Finance and Administration and Fiscal Strategies Group.

Investments

Funds on deposit in the Severance Tax Bonding Fund, including the Debt Service Account and Project Fund (established in accordance with the Bond Resolutions) are invested by the State Treasurer at the direction and approval of the Board, pursuant to the State Treasurer’s Investment Policy. Investments are made in securities, which are at the time legal investments of the State, and no such investment or deposit shall violate any applicable restrictions imposed by the Code (defined below) and applicable Treasury Regulations relating to the market price and the existence of an established market.

Except for funds deposited into the Rebate Fund (defined in the Bond Resolutions), interest earned on the amounts on deposit in the Debt Service Account shall be retained therein, and interest earned on the amounts on deposit in the Project Fund shall be credited to the Debt Service Account and applied to the payment of principal and interest on the Bonds next becoming due. Any loss resulting from any such investment shall be charged to the applicable account from which such investments were made.

Severance Tax Collections and Reporting

Operators, purchasers and working interest owners are required to submit monthly reports to the Taxation and Revenue Department showing the total value, volume and kind of products sold from every production unit each month. Taxes must be paid at the same time and are due 55 days after the month of production. Each production report must be accompanied by a company identification number, which facilitates automated processing of return information. Production and associated tax liability is reported by “production unit” and a designation for a well or group of wells that is assigned by the Taxation and Revenue Department based on the master operation, property name identification and pool. A suffix is added to the production unit number to designate the specific land type and taxing authority including county, school districts, and municipalities.

The state maintains an automated database system (“ONGARD” for Oil and Natural Gas Administration and Revenue Database) to monitor production and sales activities of oil and natural gas producers. ONGARD functions include: managing the inventory of lands within the state and tracking all leases to determine whether royalty payments are owed to the state; monitoring all oil and gas wells

for compliance with unitization agreements and other production-related information; and processing tax and royalty payments due to the state. The integrated database gives the state enhanced capabilities to compare and evaluate production, tax and royalty reports, and to issue automated exception reports.

Severance tax amounts received by the Taxation and Revenue Department are deposited into the Oil and Gas Suspense Fund. Using the ONGARD system, the Taxation and Revenue Department reconciles monthly information reports with the payments received to identify the appropriate amounts to distribute to each tax beneficiary. Oil and gas severance tax amounts that have been reconciled are then transferred, once a month, to the bonding fund. Table 10 presents sales volume and total sales revenue for oil and natural gas subject to severance tax.

TABLE 10
New Mexico Oil and Natural Gas Subject to Taxation
Fiscal Years Ending June 30

| | 1999 | 2000 | 2001 | 2002 | 2003 | 2004 |
|---------------------------------------|---------|---------|---------|---------|---------|---------|
| Oil | | | | | | |
| Sales volume (million barrels) | 66.0 | 67.3 | 70.3 | 69.0 | 68.5 | 66.5 |
| Value (\$ millions) | \$740 | \$1,485 | \$2,018 | \$1,521 | \$1,904 | \$2,126 |
| Average price (\$/barrel) | \$11.22 | \$22.07 | \$28.71 | \$22.04 | \$27.80 | \$31.97 |
| Natural Gas | | | | | | |
| Sales Volume (bcf) | 1,615 | 1,625 | 1,627 | 1,614 | 1,570 | 1,534 |
| Value (\$ millions) | \$2,722 | \$4,004 | \$8,105 | \$4,318 | \$5,652 | \$7,179 |
| Average Price (\$/mcf) | \$1.69 | \$2.46 | \$4.98 | \$2.68 | \$3.60 | 4.68 |

Source: NM Department of Finance and Administration and Taxation and Revenue Department.

Severance Taxes on Oil, Natural Gas, and Carbon Dioxide

The state collects taxes on the severance and sale of oil, natural gas and carbon dioxide. Table 11 summarizes the history of statutory tax rates imposed on natural gas, oil, and carbon dioxide. Tax rates are set by statute and are levied on the volume of product sold. With the exceptions noted below, tax rates have been imposed on an ad valorem basis, with deductions allowed for royalties paid to governments and also for certain expenses of transporting and processing products downstream of the production facility.

TABLE 11
History of Severance Tax Rates on Oil, Natural Gas and Carbon Dioxide

| <u>Year of Statutory Change</u> | <u>Natural Gas</u> | <u>Oil</u> | <u>Carbo- Dioxid</u> |
|-------------------------------------|----------------------|---------------------|--------------------------|
| 1959 | 2.5% | 2.5% | |
| 1974 | 3.75% | 3.75% | |
| 1977 | \$0.05/mcf + surtax | \$0.45/bbl + surtax | |
| 1980 | \$0.087/mcf + surtax | 3.75% | |
| 1987 | 3.75% | 3.75% | 3.75% |

Source: NM Department of Finance and Administration.

Oil and Natural Gas Incentives

Although the State now offers reduced severance tax rates for several categories of production, the cumulative effect of these programs on severance tax receipts is expected to be small. Table 12 summarizes incentive tax rates applying to various categories of production as of FY 2004. Due to the rise in oil and gas prices, most of these incentive programs are not currently in effect. Should prices decline in the future, some of these incentives will be applicable again.

TABLE 12
Oil and Gas Tax Incentive Programs

| Incentive | Incentive Tax | Threshold price below which incentive rate applies: | Qualified production as a percent of FY 2004 total: |
|-----------------------|---------------|--|--|
| Restoration wells | 0.0% | \$24.00 per barrel ⁽¹⁾ | 0.0% Oil ⁽³⁾ 0.0% Natural Gas ⁽³⁾ |
| Well workover wells | 2.45% | \$24.00 per barrel ⁽¹⁾ | 0.0% Oil ⁽³⁾ 0.0% Natural Gas ⁽³⁾ |
| Stripper wells | 1.875% | \$1.15 per mcf-Gas ⁽²⁾ \$15.00 per barrel-Oil ⁽²⁾ | 0.0% Natural Gas ⁽³⁾ 0.0% Oil ⁽³⁾ |
| | 2.8125% | \$1.35 per mcf-Gas ⁽²⁾ \$18.00 per barrel-Oil ⁽²⁾ | 0.0% Natural Gas ⁽³⁾ 0.0% Oil ⁽³⁾ |
| Enhanced oil recovery | 1.875% | \$28.00 per barrel ⁽¹⁾ | 0.0% Oil ⁽³⁾ |

Notes:

- (1) Twelve-month average price for West Texas Intermediate crude oil as reported on Oil Postings for last day of each month.
- (2) Average annual taxable value of natural gas or oil sold in New Mexico during the preceding calendar year.
- (3) No natural gas volumes are expected to qualify for these incentives during the period because average taxable value exceeds the threshold levels.

Source: NM Department of Finance and Administration.

Severance Tax on Indian Land

The United States Supreme Court has ruled that the state can tax non-Indian oil and gas production on tribal land (Cotton Petroleum Co. v. State of New Mexico, 490 US 163, 104 L. Ed. 2d 209, 109 S. Ct. 1968 [1989]). The authority of the state to impose severance taxes on Indian oil and gas production on tribal land was upheld by the United States District Court in New Mexico (Jicarilla Apache Tribe v. New Mexico Taxation and Revenue Department, No. USDC 87-922). The Taxation and Revenue Department reports that natural gas production and crude oil production on Indian land was approximately 3.75% and 1.0%, respectively, of total taxable statewide production in 2003. Roughly 43% of the severance tax collections on coal production are derived from Indian lands.

The Laws of 1995, Chapter 171 authorized a credit against state production and property taxes for similar taxes imposed by tribal governments. The credit applies to crude oil and natural gas from new wells drilled on or after July 1, 1995 on land within Indian reservation boundaries on March 1, 1995. The amount of the credit is 75% of the lesser of state taxes or tribal taxes imposed. If the applicable tribal taxes were raised after March 1, 1995, then the amount of the state's credit is lowered.

Carbon Dioxide

The Bravo Dome carbon dioxide field, encompassing 1.2 million acres in Harding, Union and Quay Counties in the northeastern area of the state, contains estimated resources of 16.3 trillion cubic feet, of which 7.0 to 10.6 trillion cubic feet are considered economically recoverable. Although the state has long produced limited quantities of liquid and solid carbon dioxide (CO₂) for use in the food and the engineering industries, the main commercial value of carbon dioxide deposits is derived from the use of the product in its gaseous form in enhanced oil recovery projects in the Permian Basin of Texas and New Mexico. Future sales ultimately will depend on the CO₂ requirements of such projects and on the state's proportion of the market, which is shared with Colorado's Sheep Mountain and Little Sheep Mountain, McElmo Dome and Doe Creek Fields. Sales of CO₂ are expected to remain near 125 bcf per year. The wellhead value of CO₂ sales currently is approximately \$0.35 per mcf reported at the production facility, and is expected to remain stable over the forecast period. Severance taxes on CO₂ are levied at the rate of 3.75 percent of sales value.

Severance Taxes on Coal

Excise taxes have been imposed on coal sales in New Mexico since 1937 and tax rates have been changed several times over the years. Revenues were initially earmarked to the Severance Tax Bonding Fund in 1961. At that time the tax rate on coal was 0.125 percent.

The 1999 Legislature reexamined coal severance taxes in the light of deregulation of the electric power market. Increased competition in power markets makes it harder for utilities to pass on the cost of high production taxes on coal used in generation. A study of New Mexico's coal taxes by economists at the Tax Department and the DFA indicated that New Mexico's taxes were among the highest in the region.¹ In view of these facts, the 1999 Legislature and Governor acted to repeal the sunset of the severance surtax exemption. Thus, as existing contracts expire which are currently subject to the surtax, any subsequent contracts will be exempt from the surtax. Although a total of \$9.8 million in severance surtax was collected in Fiscal Year 2003, the impacts of the new statute are expected to be small, as most contracts subject to the surtax do not expire for a number of years. The full impact of the provision will not be felt until all existing contracts expire, in about 13 years.

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¹ "Taxation of Coal Production in Western States," by Kelly O'Donnell, N.M. Taxation and Revenue Department and Dr. Thomas Clifford, N.M. Department of Finance and Administration, presentation to the Revenue Stabilization and Tax Policy Committee, November, 1998.

TABLE 13
Coal Production, Pricing and Tax Rates
Fiscal Years 1999-2004

| | 1999 | 2000 | 2001 | 2002 | 2003 | 2004 |
|--|---------------|---------------|---------------|---------------|---------------|--------------|
| Total Sales Volume (short tons) | 29,966,671 | 27,259,907 | 27,131,704 | 26,589,634 | 26,704,979 | 25,584,920 |
| Surface Mined Surtax Exempt Volume | 8,429,701 | 9,293,451 | 10,318,045 | 10,405,420 | 10,918,338 | 10,104,895 |
| Surface Mined Non- Exempt Volume | 18,368,936 | 17,960,718 | 15,705,560 | 14,715,458 | 13,626,804 | 14,066,790 |
| Underground Non- Exempt Volume | 168,034 | 5,738 | 1,108,099 | 1,468,656 | 2,159,837 | 1,512,643 |
| Total Sales Revenue | \$557,368,887 | \$567,067,376 | \$548,233,652 | \$528,324,790 | \$611,561,557 | 583,588,317 |
| Average Price Per Ton | \$21 | \$21 | \$20 | \$20 | \$22 | \$23 |
| Total Intergovernmental Tax Credits | NA | NA | NA | \$4,154,255 | \$6,180,464 | \$6,965,252 |
| Estimated Net Severance Tax Liability | \$ 26,671,833 | \$26,497,456 | \$25,677,079 | \$20,761,702 | \$18,712,346 | \$17,161,561 |
| Average Tax Rate (dollars per ton) | \$0.99 | \$0.97 | \$0.95 | \$0.78 | \$0.67 | \$0.67 |

Source: NM Taxation and Revenue Department.

Severance Taxes on Other Minerals

Many other minerals and natural resources are taxed in the state upon their severance from the earth or, in some cases, their sale or shipment. Existing tax rates are listed in Table 15. In many cases, flat percentage deductions are allowed to account for certain production costs. The result is that the taxable value is a percentage of the “full value”. The “full value”, in turn, is sometimes based upon published prices rather than actual revenues, as noted in Table 14.

TABLE 14
Severance Tax Rates on Other Minerals

| Mineral Resources | Tax Rate | Taxable Value as |
|---|-----------------|-----------------------------|
| Potash | 2.500% | 16.67% |
| Copper | 0.500 | 16.67 ⁽¹⁾ |
| Timber, Pumice, Gypsum, Sand, Gravel, Clay, Fluorspar, Other | 0.125 | 100.00 ⁽²⁾ |
| Molybdenum | 0.125 | 50.00 |
| Lead, Zinc | 0.125 | 16.67 ⁽¹⁾ |
| Gold | 0.200 | 50.00 ⁽¹⁾ |
| Silver | 0.200 | 30.00 ⁽¹⁾ |
| Uranium | 3.500 | 50.00 |

Notes

(1) Value based upon the indicated percentage of specified Comex, LME or London spot prices published in Metals Week.

(2) For products with a price at the point of production, value is that price less deductions allowed for actual costs for hoisting, loading, and crushing of up to 50 percent of price. For products, which must be processed before sale, deductions are allowed for cost of processing and freight charges to the point of sale.

Source: NM Energy Minerals and Natural Resources Department.

Tax revenue from potash was about \$521,000 in FY 2004. Severance tax revenue from copper is limited because of the statutorily defined narrow tax base. Revenue from copper peaked at \$593,000 in FY 1996, a result of the combination of high prices and strong production, but most recent revenues were \$154,000 in FY 2004. Copper prices have been depressed for the last several years by weakness in world copper prices.

GENERAL INFORMATION CONCERNING THE STATE OF NEW MEXICO

The State of New Mexico, admitted as the forty-seventh state on January 6, 1912, is the fifth largest state in land area, containing approximately 121,593 square miles. Sunshine and warm bright skies characterize the State's climate in both winter and summer. The State has a semiarid climate with light precipitation. Thunderstorms in July and August bring monsoon moisture. December to March snowfalls vary from 2 inches (lower Rio Grande Valley) to 300 inches (north central mountains). New Mexico is currently experiencing a statewide drought, which has been detrimental to the State's agricultural sector, as well as to many tourist activities on which limitations have been imposed to preserve water and protect against wildfires.

Major industries in the State are energy resources, manufacturing, services, tourism, arts and crafts, agribusiness, government, and mining. Major federally funded scientific research facilities at Los Alamos, Albuquerque and White Sands are also a notable part of the State's economy. Agriculture plays a major role in the State's economy with irrigation and a variety of climatic conditions, a diverse assortment of quality agriculture products are produced.

Governmental Organization

The State's government mirrors the American political system with executive, legislative and judicial branches. The head of the executive branch is the Governor who is elected for a four-year term. A governor may succeed himself in office once. Following a reorganization plan implemented in 1978 to reduce and consolidate some 390 agencies, boards and commissions, the primary functions of the executive branch are now carried out by sixteen cabinet departments, each headed by a cabinet secretary appointed by the Governor.

The Board of Finance has seven members consisting of the Governor, the Lieutenant Governor, the Treasurer and four members appointed by the Governor with the advice and consent of the Senate; no more than two such appointed members may be from the same political party. The Board, in addition to other powers and duties provided by law, has general supervisory authority over the fiscal affairs of the State and over the safekeeping and depositing of all money and securities belonging to, or in the custody of, the State.

The Department of Finance and Administration, created in 1957 as a part of governmental reorganization measures of that year, is the principal financial organization of State government and performs through its divisions the duties and functions relating to State and local government financing and general administration. On July 1, 1983, the Department of Finance and Administration was reorganized into the DFA, which retained the prior name and handles the State's financial functions and the General Services Department, which now handles most administrative functions. The executive and administrative head of the DFA is the Secretary, who is appointed by the Governor with the advice and consent of the Senate, and who also serves as Executive Officer of the Board. In 1983, a Board of Finance Division was created in the DFA, to staff and coordinate the functions of the Board.

The Legislature consists of 112 members and is divided into a Senate and a House of Representatives. Senators are elected for four-year terms, members of the House for two-year terms. The Legislature convenes in regular session annually on the third Tuesday in January. Regular sessions are constitutionally limited in length to sixty calendar days in odd-numbered years and thirty calendar days in even-numbered years. In addition, special sessions of the Legislature may be convened by the Governor, and under certain limited circumstances, extraordinary sessions may be convened by the Legislature. Legislators receive no salary, but do receive per diem and mileage allowances while in session or performing official State business.

The judicial branch is composed of a statewide system including Magistrate and District Courts, the Court of Appeals and the Supreme Court. The district court is the trial court of record with general jurisdiction.

Pension Funds

Two retirement plans, covering most of the employees of the State and its political subdivisions, have been established by statute. These retirement plans are described below. All financing of the plans, including employer and employee contributions and fund investment provisions, as well as all benefit provisions, are established by the Legislature and are not subject to negotiation.

Educational Retirement Board

Total Educational Retirement Board membership as of June 30, 2004 was officially reported as 111,475. The annual actuarial valuation of the Educational Retirement Act of the State was conducted and reported as of June 30, 2004 by Gabriel, Roeder, Smith & Co. The Educational Retirement Board accepted the actuary's conclusion that the existing statutory contributions equal to 7.6 percent by members and 8.65 percent by employers were inadequate to provide for the benefits payable under the system. Accrued assets at fair value on June 30, 2004 were \$6.9 billion and the unfunded liability was \$2.439 billion. As of June 30, 2004, the Educational Retirement Board has an infinite funding period. This is an increase from last year's funding period of 78.0 years. Therefore, if the 8.65 percent employer contribution rate and 7.60 percent member contribution rate remain in place, and all actuarial assumptions are exactly realized, including an 8.00 percent investment return on the actuarial value of assets, then the unfunded liability will never achieve complete amortization. The contribution that would be required in order to amortize the unfunded liability over 40 years is 10.67 percent. Last year the 40-year funding rate was 9.33 percent. Forty years is the maximum funding period under GASB 25, effective through Fiscal Year 2006, when a GASB 25 transition period ends and the maximum amortization period becomes 30 years.

The funded ratio (the ratio of the actuarial value of assets to the actuarial accrued liability) decreased from last year. The funded ratio at June 30, 2003 was 81.1 percent, while the funded ratio at June 30, 2004 is 75.4 percent. It is anticipated the Educational Retirement Board will seek legislation to increase the contributions to the system, either from the employer or the employee in order to decrease the unfunded liability and to achieve compliance with GASB 25 regarding the amortization period.

The Public Employees Retirement Association

Gabriel, Roeder, Smith & Co. completed an actuarial valuation of the Public Employees Retirement Fund (PERA), Judicial Retirement Fund, Magistrate Fund, Legislative Division and Volunteer Firefighter Fund (VFF) as of June 30, 2004. The Public Employees Retirement Board accepted the actuary's conclusions that the assets, benefit values, reserves and computed contribution rates reflect utilization of an inflation rate of 5 percent per annum, compounded annually, and other risk assumption changes including salary increases for longevity and merit, the real rate of return on investments, mortality, active member withdrawals, disability

and retirement rates to allow for expected future experience. Actuarial information, for each fund, as of June 30, 2004, is shown below.

TABLE 15
Summary of State Retirement Funds
(Dollars in thousands)

| | PERA | Judicial | Magistrat | VFF | Legislativ |
|---|----------------|-----------------|------------------|--------------|-------------------|
| Membership | 69,116 | 207 | 106 | 5,546 | 331 |
| Actuarial Information | | | | | |
| Accrued Liability | \$ 9,950,224.3 | \$ 87,620.2 | \$30,194.6 | \$17,778.2 | \$23,530.7 |
| Value of Assets | 9,267,268.1 | 66,208.8 | 30,071.6 | 33,000.3 | 8,407.7 |
| Unfunded (Overfunded) Accrued Liability | \$ 682,956.2 | \$ 21,411.4 | \$ 123.0 | (\$15,222.1) | \$15,123.0 |
| Present Value of Statutory Obligations | \$13,287,899.7 | \$113,626.4 | \$38,838.2 | \$33,721.0 | \$25,203.6 |

FINANCIAL OVERVIEW

State Auditing and Accounting Systems

By statute, the financial affairs of every agency in the State are thoroughly examined and audited each year by the State Auditor, personnel of his office designated by him, or by the independent auditors approved by him. The audits are conducted in accordance with generally accepted auditing standards. The audit reports include financial statements that are presented in accordance with generally accepted accounting principles.

State Budgetary and Appropriation Process

All State agencies are required to submit their budget requests to the Budget Division of the DFA by September 1 of each year following guidelines and forms provided in advance for this purpose. Budget hearings are scheduled for the purpose of examining the merits of budget requests through the fall and are usually completed by the middle of December. Statutes require the Budget Division to present comprehensive budget recommendations to the Governor annually by January 2.

By statute, the Governor is required to submit a budget for the upcoming fiscal year to the Legislature by the twenty-fifth legislative day. The Governor's budget includes the executive recommendations for higher education, public education and State agencies as well as historical information on prior expenditures and revenues and revenue projections, among other information. The State budget is contained in a General Appropriation Bill, which is first referred to the House Appropriations and Finance Committee for consideration. The General Appropriation Act may also contain proposals for supplemental and deficiency appropriations for the then current fiscal year.

The Senate and the Senate Finance Committee consider the General Appropriation Act after its approval by the House of Representatives. Upon Senate passage the Governor may sign the General Appropriation Act, veto it, veto line items or veto parts of it. After the Governor has signed the General Appropriation Act, the Budget Division of the DFA approves the agency budgets and monitors the expenditure of the funds beginning on July 1, the first day of the fiscal year.

State Treasurer's Investment Responsibilities

A major responsibility of the State Treasurer is to invest money in his custody not immediately needed for the operations of State government in order to enhance state revenues. The State Treasurer's Investment Policy states that in keeping with the office's fiduciary responsibility, all investment decisions made by the State Treasurer will adhere to the following three fundamental principles: safety, liquidity and return.

This investment policy is a comprehensive one that governs the investment activities of the State Treasurer. This policy applies to all financial assets of the State invested by the Treasurer in the exercise of his statutory authority or invested as directed by other agencies which have specific investment authority and for which the Treasurer acts as agent. These funds include, but are not limited to the State's General Fund, and agency funds such as the Local Government Investment Pool, bond funds, debt service reserve funds, those pension and permanent fund monies not yet allocated to money managers and all float.

According to the investment policies, an Investment Committee must be appointed by the State Treasurer with the specific purpose and responsibility of establishing, maintaining and administering the investment policy. The Investment Committee consists of five (5) voting members: the State Treasurer, or designee, who serves as Chairman, two members of the State Treasurer's Office involved in the investment decision making process, one of whom will serve as vice-chairman, the Director of the State Board of Finance or designee, and a professional participant in the private investment community or an individual with expert knowledge or professional experience in the subject or professional practice of public finance or public fund investing, appointed by the State Treasurer with the advice and consent of the State Board of Finance.

The Investment Committee is charged with the following responsibilities:

- Reviewing and recommending, if advisable, modifications in the investment policy of the State Treasurer from time to time;
- Assessing the utility and efficacy of established internal controls as loss prevention measures with respect to the investment portfolio subject to the investing authority of the State Treasurer;
- Determining whether legislation affecting the investment activities of State Treasurer should be recommended;
- Recommending investment procedures that may be useful or required in maintaining currency with public finance market practices;
- Meeting monthly to deliberate such topics as: economic outlook, portfolio diversification and maturity structure, potential risks, the target rate of return on the investment portfolio and the like;
- Identifying potential violations of and suggesting remedial actions to achieve conformity with the investment policy;
- Recommending depositories, custodians, broker/dealers and investment managers and advisors; and
- Assessing whether the investment policy of State Treasurer is being properly implemented by the individuals and entities involved in the administration and management of investment activities.

General Fund

The State derives the majority of its recurring General Fund revenues from four major sources: general and selective sales taxes, income taxes, taxes and royalties on natural resource production, and investment earnings from its two permanent funds and investments made by the State Treasurer's Office. Effective July 1, 1981, the Legislature suspended all property taxes for State operating purposes.

Weakness in crude oil and natural gas markets in the 1980's contributed to a major restructuring of the State's tax base by the 1986, 1987, 1988, 1990, 1993 and 1994 Legislatures. Reliance on sales and income taxes were increased to offset declines in severance tax and royalty revenues. Table 16 lists revenues, expenditures and ending fund balances over the last four fiscal years and estimated amounts for the current fiscal year.

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General Fund Financial Summary
Fiscal Year 2001 – Fiscal Year 2005

(Dollars in thousands)

| | Actual 2001 | Actual 2002 | Actual 2003 | Actual 2004 | Estimated 2005 |
|--|--------------------|--------------------|--------------------|--------------------|--------------------|
| A. APPROPRIATION ACCOUNT | | | | | |
| Recurring Receipts: | | | | | |
| General & Selective Sales Taxes | \$1,535,925 | \$1,581,937 | \$1,651,614 | \$1,797,835 | \$1,939,159 |
| Income Taxes | 1,150,109 | 1,188,605 | 1,040,203 | 1,153,133 | 1,173,000 |
| Severance Taxes | 363,521 | 241,511 | 268,411 | 329,559 | 381,900 |
| License Fees | 34,408 | 30,892 | 38,420 | 42,885 | 43,619 |
| Investment Income | 453,439 | 473,093 | 478,596 | 484,324 | 563,800 |
| Rents & Royalties | 401,703 | 249,242 | 283,552 | 356,944 | 408,700 |
| Miscellaneous Receipts | 26,886 | 30,520 | 30,625 | 26,146 | 25,239 |
| Tribal Revenue Sharing | | 18,721 | 32,596 | 35,097 | 36,000 |
| Tobacco Settlement | | | 43,759 | 37,449 | 34,800 |
| Reversions/adjustments | 24,553 | 32,793 | 23,288 | 19,623 | 25,100 |
| Total Recurring Receipts | \$3,990,543 | \$3,847,314 | \$3,891,064 | \$4,282,996 | \$4,631,317 |
| Growth | 18.3% | -3.6% | 1.1% | 10.1% | 8.1% |
| Non-recurring & Adjustments | | | | | |
| Accounting Policy Change | 4,000 | - | 57,821 | 48,324 | 8,300 |
| | | | | 280,392 | |
| Total Non-Recurring & Adjustments | \$4,000 | \$88,618 | \$57,821 | \$328,716 | \$8,300 |
| Total Receipts | \$3,994,543 | \$3,935,931 | \$3,948,885 | \$4,611,711 | \$4,639,617 |
| Growth | 16.8% | -1.5% | 0.3% | 16.8% | 0.6% |
| Recurring Appropriations: | | | | | |
| Legislative | \$19,781 | \$17,657 | \$21,198 | \$14,892 | \$15,457 |
| Judicial | 115,120 | 126,116 | 133,555 | 136,557 | 147,509 |
| General Control | 199,405 | 188,963 | 142,331 | 135,479 | 144,307 |
| Commerce & Ind./Exam. & Lic. | 44,814 | 46,129 | 45,409 | 47,285 | 48,683 |
| Agric., Energy & Nat. Res. | 54,841 | 63,611 | 59,192 | 58,708 | 62,384 |
| Health & Human Services | 681,416 | 791,953 | 814,136 | 911,320 | 1,004,860 |
| Public Safety | 236,311 | 256,280 | 266,699 | 280,690 | 287,318 |
| Other Education | 25,039 | 23,328 | 20,112 | 20,365 | 18,167 |
| Higher Education | 565,129 | 569,978 | 605,050 | 639,328 | 670,994 |
| Public School Support | 1,632,305 | 1,782,210 | 1,788,566 | 1,863,274 | 1,974,906 |
| Recurring Appropriations | 3,574,160 | 3,866,226 | 3,896,247 | 4,107,896 | 4,374,584.8 |
| Other Recurring Appropriations | | | | 161 | 290 |
| Total Recurring Appropriations | \$3,574,160 | \$3,866,226 | \$3,896,247 | \$4,108,057 | \$4,374,875 |
| Growth | 7.4% | 8.2% | 0.8% | 5.4% | 6.5% |
| Nonrecurring Appropriations(1) | | | | | |
| Capital Outlay/Supplemental/Contingency | 252,336 | 180,354 | 155,289 | 178,319 | 8,900 |
| Other Nonrecurring adj for leg | 1,152 | 2,075 | - | 96,617 | - |
| Total Nonrecurring | \$253,489 | \$182,429 | \$155,289 | \$274,936 | \$8,900 |
| Total Expenditures | \$3,827,649 | \$4,048,655 | \$4,051,536 | \$4,382,993 | \$4,383,775 |
| Growth | 12.9% | 5.8% | 0.1% | 8.2% | 0.0% |
| Transfer to Appropriation Contingency Fund | | | | (120,000) | |
| TRANSFER TO RESERVES | 166,894 | (112,723) | (102,650) | 108,718 | 255,842 |
| B. OPERATIVE RESERVE | | | | | |
| Beginning Balance | \$191,600 | \$267,187 | \$154,778 | \$46,931 | \$128,832 |
| Revenues/Loan Repayments | - | - | - | - | - |
| Appropriations: Contingencies | - | - | - | - | - |
| Other Appropriations & Adjustments | (3,744) | (350) | (5,200) | (26,817) | (2,500) |
| Total Appropriations(2) | \$(3,744) | \$(350) | \$(5,200) | \$(26,817) | \$(2,500) |
| Transfers: | | | | | |
| To General Fund/State Support Reserve | - | - | - | - | - |
| From General Fund (Approp. Account) | 79,179 | (112,723) | (102,650) | 108,718 | 255,842 |
| Special Session/Approp. Cont. Fund | - | - | - | - | - |
| Total Transfers | 79,179 | (112,723) | (102,650) | 108,718 | 255,842 |
| Other Adjustments | 152 | 664 | - | - | - |
| Changes in Loan Repay Balances | - | - | - | - | - |
| Ending Balance | \$267,187 | \$154,778 | \$46,931 | \$128,832 | \$382,174 |

Notes: Detail may not add to column total due to independent rounding.

General Fund Financial Summary
Fiscal Year 2001 – Fiscal Year 2005

| | Actual 2001 | Actual 2002 | Actual 2003 | Actual 2004 | Estimated 2005 |
|---|------------------|------------------|------------------|------------------|-------------------|
| C. APPROPRIATE CONTINGENCY FUND | | | | | |
| Beginning Balance | \$958 | \$93,987 | \$77,934 | \$58,535 | \$169,903 |
| Expenditures/Appropriations(3): | | | | | |
| Disasters | (6,150) | (20,379) | (8,117) | (10,248) | (10,000) |
| Medicaid | (68,000) | (5,000) | (19,500) | - | - |
| Other | - | - | - | (2,381) | (1,178) |
| Allot. Reversions(4) | 2,779 | 9,326 | 8,218 | 3,997 | - |
| Transfers: | | | | | |
| From General Fund | 164,400 | - | - | 120,000 | - |
| To Surplus/State Support Reserve | - | - | - | - | - |
| Ending Balance | \$93,987 | \$77,934 | \$58,535 | \$169,903 | \$158,725 |
| D. RISK RESERVE FUND | | | | | |
| Beginning Balance | \$0 | \$0 | \$0 | \$0 | \$0 |
| Transfers | | | | | |
| From Risk Mgmt Funds | - | - | - | - | - |
| To Risk Mgmt Funds | - | - | - | - | - |
| Interest Earnings | - | - | - | - | - |
| Ending Balance | \$0 | \$0 | \$0 | \$0 | \$0 |
| E. TAX STABILIZATION RESERVE | | | | | |
| Beginning Balance | \$0 | \$87,715 | \$87,715 | \$77,715 | \$77,715 |
| Transfer In | 87,715 | - | - | - | - |
| Transfers Out(5) | - | - | (10,000) | - | - |
| Ending Balance | \$87,715 | \$87,715 | \$77,715 | \$77,715 | \$77,715 |
| F. TOBACCO SETTLEMENT PERMANENT FUND RESERVE | | | | | |
| Beginning Balance | \$0 | \$60,993 | \$59,642 | \$62,042 | \$70,689 |
| Transfers In | - | 43,637 | 42,900 | 37,449 | 34,779 |
| Transfers Out | - | (40,513) | (42,900) | (37,449) | (34,779) |
| Gains Losses | - | (4,416) | 2,400 | 8,647 | 5,796 |
| Ending Balance | \$0 | \$59,642 | \$62,042 | \$70,689 | \$76,485 |
| G. TOTAL BALANCES | | | | | |
| Beginning of Period | \$192,558 | \$448,889 | \$380,068 | \$245,222 | \$447,139 |
| End of Period | \$448,889 | \$380,068 | \$245,222 | \$447,139 | \$690,099 |
| Reserves as % of recurring appropriations | 12.6% | 9.8% | 6.3% | 10.9% | 15.9% |

NOTES TO GENERAL FUND FINANCING SUMMARY:

- (1) **Non-Recurring Appropriations:** Fiscal Year 2003 includes \$3.6 million for the purchase of Eagle Nest Lake and a \$151.7 million appropriation from the 2002 legislative session.
- (2) **Appropriations from the Operating Reserve:** Fiscal Year 2003 includes a \$3.5 million appropriation for the Department of Corrections, \$0.664 million appropriation to the Computer Systems Enhancement Fund, and \$1.036 million for BOF emergencies.
- (3) **Appropriation Contingency Fund Expenditures:** Fiscal Year 2003 includes \$8.1 million for disaster allotments and \$19.5 million for Medicaid (\$0.1 million for the Racing Commission was excluded).
- (4) **Appropriation Contingency Fund Revenue & Reversions:** Fiscal Year 2003 includes \$8.2 million for federal reimbursements for fire season 2002.
- (5) **Tax Stabilization Reserve Transfers Out:** Fiscal Year 2003 includes \$10.0 million to purchase water rights (see Laws 2002, Chapter 109).

Review of Historical Results in the General Fund

Fiscal Year 2000. Fiscal Year 2000 recurring revenue reached \$3.37 billion, with growth of 8.0 percent above the previous Fiscal Year. The General Fund saw strong growth in revenues related to mineral production in the State as energy prices recovered from low levels in Fiscal Year 1999. Total expenditures for Fiscal Year 2000 were approximately \$3.39 billion, an increase of 6.0 percent over Fiscal Year 1999. The operating reserve received a \$31.3 million transfer and ended the year with a balance of \$191.6 million. Year-end total General Fund balances were approximately \$191.6 million as the Risk Reserve was transferred out of the General Fund.

Fiscal Year 2001. Recurring General Fund revenue in Fiscal Year 2001 was \$3.99 billion, growing 18.3 percent over the previous Fiscal Year. Robust revenue growth continued during Fiscal Year 2001 bolstered by strong energy prices. Revenues relating to mineral production and rents and royalties increased 84.1 percent over the previous year. General sales revenue grew by 9.9 percent, the corporate income tax revenue grew 36.4 percent, and investment income grew 10.4 percent. Revenues from the personal income tax increased 9.8 percent before adjusting for legislative changes. Total appropriations for Fiscal Year 2001 were \$3.83 billion. Fund balances grew from \$192.6 million at the end of Fiscal Year 2000 to \$448.9 million, as the Operating Reserve grew from \$191.6 million to \$267.2 million, and the Appropriation Contingency Fund and Tax Stabilization Reserve, which also serve as budgetary reserves, were increased to \$94.0 million and \$87.7 million, respectively.

Fiscal Year 2002. Recurring revenue was \$143.2 million lower than Fiscal Year 2001 or \$3.85 billion. Revenue declined considerably due to the September 11, 2001 terrorist attacks and an already weakening economy. A significant downward revision in the price of natural gas also contributed to the decline. Recurring appropriations of \$3.87 billion were signed into law, an increase of 8.2 percent over the previous Fiscal Year. Total General Fund reserves were \$320.4 million, or 8.3 percent of recurring appropriations, comprising the Operating Reserve of \$154.8 million, and the Appropriation Contingency Fund and Tax Stabilization Reserve of \$77.9 million and \$87.7 million, respectively.

Fiscal Year 2003. Recurring general fund revenue was \$3.89 billion in Fiscal Year 2003, growing 1.1 percent over Fiscal Year 2002. High oil and natural gas prices led to strong growth in mineral production taxes and rents, royalties, and bonuses, but were offset by weakness in income tax collections. Total appropriations were \$4.05 billion, representing growth of only 0.1 percent over the previous Fiscal Year. To meet appropriations, \$103.3 million was transferred from the operating reserve to the general fund. Total General Fund reserves at the close of Fiscal Year 2003 were \$244.5 million, or 6.3 percent of recurring appropriations.

Fiscal Year 2004. In Fiscal Year 2004, recurring General Fund revenue totaled \$4.293 billion or 10.3 percent above Fiscal Year 2003. Abnormally high oil and natural gas prices resulted in 22.8 percent growth in severances taxes, and 25.9 percent growth in rents and royalties. Sales and income taxes grew 8.6 and 10.9 percent, respectively. Total appropriations were \$4.383 billion, growing by 8.2 percent over Fiscal Year 2003. Year-end results included a transfer to reserves of \$108.7 million, increasing year-end reserves in the General Fund to \$447.1 million, or 10.9 percent of recurring appropriations.

Fiscal Year 2005. Fiscal Year 2005 recurring General Fund revenue is expected to be \$4.63 billion, representing growth of 8.0 percent over Fiscal Year 2004. Prices for oil and natural gas will remain elevated, leading to growth of 15.9 percent in severance taxes and 14.5 percent in rents and royalties. General and selective sales taxes are expected to grow by 6.1 and 15.1 percent, respectively. High growth in selective sales is due to the 2004 Legislature's adoption of a health insurance premium surtax and to the opening of a new casino in Hobbs that will increase gaming excise tax collections. Income

taxes will grow 1.7 percent in Fiscal Year 2005; this growth rate incorporates the continued phase-in of the personal income tax reduction passed by the 2003 Legislature. Revenues from investments are expected to increase by 15.1 percent in Fiscal Year 2005 due to rising interest rates. Total appropriations are expected to total 4.38 billion, representing flat growth over the previous year. An anticipated transfer of \$251.6 million to reserves will bring reserves to 17.2 percent of recurring appropriations.

General Fund Taxes and Revenues

Programs and operations of the State are predominantly funded through a system of 29 major taxes administered by the Taxation and Revenue Department. The Public Regulation Commission collects taxes on insurance premiums. In addition, interest income and earnings from the Land Grant Permanent Fund and the Severance Tax Permanent Fund provide important sources of revenue for State purposes. The most important tax and revenue sources, as measured by magnitude of revenue generation, and the application of the monies to certain funds and purposes are described below.

Gross Receipts and Compensating Taxes

The gross receipts tax is levied on the total amount of money or the value of other consideration received from selling property (including tangible personal property) in the State, from leasing property employed in the State, from performing services in the State and from research and development services performed outside the State on a product which is initially used in the State. The tax is remitted by the seller but generally passed on to the purchaser. The compensating tax is imposed generally on property used in the State but purchased elsewhere. Gross receipts and compensating taxes are due on the 25th day of the month following the month in which the transaction occurs.

Exemptions from the gross receipts tax include, but are not limited to, certain receipts of governmental agencies and certain non-profit organizations and receipts from the sale of certain vehicles, occasional sales of property or services, wages, certain agricultural products, dividends and interest and receipts from the sale of or lease of natural gas, oil or mineral interests. Deductions from the gross receipts tax include, but are not limited to, receipts from various types of sales or leases of tangible personal property or service, receipts from certain sales of property to governmental agencies or to certain non-profit organizations, receipts from certain processing of some agricultural products, receipts from certain publication sales, certain receipts from interstate commerce transactions, and as set forth below, beginning January 1, 2005, certain food and medical services. There are over 50 specified exemptions and deductions from gross receipts taxation; nevertheless, the general presumption is that all receipts of a person engaging in business are subject to the gross receipts tax.

The gross receipts and compensating taxes are the largest single source of State General Fund revenue. The gross receipts tax is also a significant source of revenue for cities and counties. The gross receipts tax includes the statewide gross receipts tax levy of 5 percent plus several city and county local-option gross receipts taxes. Until January 1, 2005, a credit of 0.5 percent against the statewide rate of 5 percent was allowed for municipal local-option taxes. Receipts from the statewide gross receipts tax levy, less disbursement to each incorporated municipality of 1.225 percent of the taxable gross receipts reported in that municipality and less disbursement to the State Aviation Fund of 3.59 percent of the value of jet fuel sales, are deposited in the State General Fund. After all other distributions, the General Fund share of gross receipts tax collections is about 63 percent. In terms of the compensating tax, after distributions of 10 percent to the small cities assistance fund and 10 percent to the small counties assistance fund, the remaining receipts from the 5 percent compensating tax are deposited in the State General Fund.

Laws of 2004, Chapter 116, effective January 1, 2005, made a number of changes to the state gross receipts tax laws. The taxes on food and certain medical services were eliminated. The credit of 0.5 percent against the statewide rate granted municipalities was eliminated. The legislation created a deduction for gross receipts tax from retail sales of food as defined for federal food stamp program purposes. The legislation requires retailers to report receipts from sales of these groceries and then claim a deduction for the receipts. The legislation enacts significant penalties for improper filings. The deduction does not apply to receipts of restaurants and sellers of prepared foods. The legislation also created a gross receipts tax deduction for some receipts of licensed health care providers (broadly defined) from Medicare Part C and managed health care plans, and health care insurers. The legislation also provides for payments from the State to reimburse local governments for lost gross receipts tax revenues.

In Fiscal Year 2004, total distributions to the General Fund from gross receipts and compensating taxes grew by 5.0 % percent over the previous Fiscal Year to \$1.443 billion. These combined revenues represented 33.6 percent of recurring General Fund revenue.

Personal Income Tax

The personal income tax is imposed on the net income of every resident individual and upon the net income from business, property, or employment of non-resident individuals. State taxable income is generally equal to federal adjusted gross income less standard deductions or itemized deductions and amounts not taxable by the laws or Constitution of the State or the United States. The State also allows deductions for income earned by Indians on reservations and graduated deductions for income earned by taxpayers 65 years or older. Collections, net of refunds, are placed in the General Fund.

State statutes provide for a number of tax rebates and tax credits which are paid from or credited against the personal income tax and which have the effect of reducing available personal income tax collections. Rebate programs target those with very low incomes and include a general low-income rebate and a rebate for property taxes paid by the elderly. Credits are available for day care costs.

Laws of 2003, Chapter 2, enacted a significant personal income tax reduction that will reduce the top marginal personal income tax rate from 8.2 percent to 4.9 percent, to be phased in from Calendar Year 2002 to Calendar Year 2007. The legislation will encourage economic development and investment in New Mexico by making State income tax rates more competitive with neighboring states.

State tax rates by filing status effective Calendar Year 2004, are set forth below:

| If the taxable income is: | Married Filing Separate: | If the taxable income is: | Surviving Spouse and Married Filing |
|----------------------------------|--|----------------------------------|--|
| Not over \$4,000 | 1.7% of taxable income | Not over \$8,000 | 1.7% of taxable income |
| \$4,000 to \$8,000 | \$68.00 plus 3.2% of excess over \$4,000 | \$8,000 to \$16,000 | \$136.00 plus 3.2% of excess over \$8,000 |
| \$8,000 to \$12,000 | \$196.00 plus 4.7% of excess over \$8,000 | \$16,000 to \$24,000 | \$392.00 plus 4.7% of excess over \$16,000 |
| \$12,000 to \$20,000 | \$384.00 plus 6.0% of excess over \$12,000 | \$24,000 to \$40,000 | \$768.00 plus 6.0% of excess over \$24,000 |
| Over \$20,000 | \$864.00 plus 6.8% of excess over \$20,000 | Over \$40,000 | \$1,728.00 plus 6.8% of excess over \$40,000 |

| | | | |
|----------------------------------|--|----------------------------------|--|
| If the taxable income is: | Single Including Trust and Estates: | If the taxable income is: | Head of Household: |
| Not over \$5,500 | 1.7% of taxable income | Not over \$7,000 | 1.7% of taxable income |
| \$5,500 to \$11,000 | \$93.50 plus 3.2% of excess over \$5,500 | \$7,000 to \$14,000 | \$119.00 plus 3.2% of excess over \$7,000 |
| \$11,000 to \$16,000 | \$269.50 plus 4.7% of excess over \$11,000 | \$14,000 to \$20,000 | \$343.00 plus 4.7% of excess over \$14,000 |
| \$16,000 to \$26,000 | \$504.50 plus 6.0% of excess over \$16,000 | \$20,000 to \$33,000 | \$625.00 plus 6.0% of excess over \$20,000 |
| Over \$26,000 | \$1,104.50 plus 6.8% of excess over \$26,000 | Over \$33,000 | \$1,405.00 plus 6.8% of excess over \$33,000 |

State tax rates by filing status effective Calendar Year 2005, are set forth below:

| | | | |
|----------------------------------|--|----------------------------------|--|
| If the taxable income is: | Married Filing Separate: | If the taxable income is: | Surviving Spouse and Married Filing |
| Not over \$4,000 | 1.7% of taxable income | Not over \$8,000 | 1.7% of taxable income |
| \$4,000 to \$8,000 | \$68.00 plus 3.2% of excess over \$4,000 | \$8,000 to \$16,000 | \$136.00 plus 3.2% of excess over \$8,000 |
| \$8,000 to \$12,000 | \$196.00 plus 4.7% of excess over \$8,000 | \$16,000 to \$24,000 | \$392.00 plus 4.7% of excess over \$16,000 |
| Over \$12,000 | \$384.00 plus 6.0% of excess over \$12,000 | Over \$24,000 | \$768.00 plus 6.0% of excess over \$24,000 |

| | | | |
|----------------------------------|--|----------------------------------|--|
| If the taxable income is: | Single Including Trust and Estates: | If the taxable income is: | Head of Household: |
| Not over \$5,500 | 1.7% of taxable income | Not over \$7,000 | 1.7% of taxable income |
| \$5,500 to \$11,000 | \$93.50 plus 3.2% of excess over \$5,500 | \$7,000 to \$14,000 | \$119.00 plus 3.2% of excess over \$7,000 |
| \$11,000 to \$16,000 | \$269.50 plus 4.7% of excess over \$11,000 | \$14,000 to \$20,000 | \$343.00 plus 4.7% of excess over \$14,000 |
| Over \$16,000 | \$504.50 plus 6.0% of excess over \$16,000 | Over \$20,000 | \$625.00 plus 6.0% of excess over \$20,000 |

State tax rates by filing status effective Calendar Year 2006, are set forth below:

| | | | |
|----------------------------------|--|----------------------------------|--|
| If the taxable income is: | Married Filing Separate: | If the taxable income is: | Surviving Spouse and Married Filing |
| Not over \$4,000 | 1.7% of taxable income | Not over \$8,000 | 1.7% of taxable income |
| \$4,000 to \$8,000 | \$68.00 plus 3.2% of excess over \$4,000 | \$8,000 to \$16,000 | \$136.00 plus 3.2% of excess over \$8,000 |
| \$8,000 to \$12,000 | \$196.00 plus 4.7% of excess over \$8,000 | \$16,000 to \$24,000 | \$392.00 plus 4.7% of excess over \$16,000 |
| Over \$12,000 | \$384.00 plus 5.3% of excess over \$12,000 | Over \$24,000 | \$768.00 plus 5.3% of excess over \$24,000 |

| | | | |
|----------------------------------|--|----------------------------------|--|
| If the taxable income is: | Single Including Trust and Estates: | If the taxable income is: | Head of Household: |
| Not over \$5,500 | 1.7% of taxable income | Not over \$7,000 | 1.7% of taxable income |
| \$5,500 to \$11,000 | \$93.50 plus 3.2% of excess over \$5,500 | \$7,000 to \$14,000 | \$119.00 plus 3.2% of excess over \$7,000 |
| \$11,000 to \$16,000 | \$269.50 plus 4.7% of excess over \$11,000 | \$14,000 to \$20,000 | \$343.00 plus 4.7% of excess over \$14,000 |
| Over \$16,000 | \$504.50 plus 5.3% of excess over \$16,000 | Over \$20,000 | \$625.00 plus 5.3% of excess over \$20,000 |

State tax rates by filing status effective Calendar Year 2007 and on are set forth below:

| | | | |
|----------------------------------|--|----------------------------------|--|
| If the taxable income is: | Married Filing Separate: | If the taxable income is: | Surviving Spouse and Married Filing |
| Not over \$4,000 | 1.7% of taxable income | Not over \$8,000 | 1.7% of taxable income |
| \$4,000 to \$8,000 | \$68.00 plus 3.2% of excess over \$4,000 | \$8,000 to \$16,000 | \$136.00 plus 3.2% of excess over \$8,000 |
| \$8,000 to \$12,000 | \$196.00 plus 4.7% of excess over \$8,000 | \$16,000 to \$24,000 | \$392.00 plus 4.7% of excess over \$16,000 |
| Over \$12,000 | \$384.00 plus 4.9% of excess over \$12,000 | Over \$24,000 | \$768.00 plus 4.9% of excess over \$24,000 |
| If the taxable income is: | Single Including Trust and Estates: | If the taxable income is: | Head of Household: |
| Not over \$5,500 | 1.7% of taxable income | Not over \$7,000 | 1.7% of taxable income |
| \$5,500 to \$11,000 | \$93.50 plus 3.2% of excess over \$5,500 | \$7,000 to \$14,000 | \$119.00 plus 3.2% of excess over \$7,000 |
| \$11,000 to \$16,000 | \$269.50 plus 4.7% of excess over \$11,000 | \$14,000 to \$20,000 | \$343.00 plus 4.7% of excess over \$14,000 |
| Over \$16,000 | \$504.50 plus 4.9% of excess over \$16,000 | Over \$20,000 | \$625.00 plus 4.9% of excess over \$20,000 |

Corporate Income Tax

The corporate income tax is imposed on the net income of a corporation doing business in the State or deriving any income from property and employment in the State. No corporate income tax is imposed upon insurance companies, which pay a premium tax to the State, or on nonprofit organizations or retirement trust funds. Collections, net of refunds, are placed in the General Fund. Corporations are required to file a return on or before the fifteenth day of the third month following the end of each taxable year at which time corporate income taxes are also due. A corporation is required to file estimated tax payments if the tax, net of credits, is \$5,000 or more.

Tax rates are established under a graduated table and range from 4.8 percent on the first \$500,000 or less of taxable income to 7.6 percent on income in excess of \$1,000,000. In Fiscal Year 2004, net receipts received by the General Fund from corporate income tax were \$138.2 million, representing an increase of 35.8 percent over the prior Fiscal Year and a decline of 6.7 percent from Fiscal Year 2002. The corporate income tax represents 3.2 percent of recurring General Fund revenue.

Oil and Gas Emergency School Tax

The oil and gas emergency school tax is imposed for the privilege of engaging in the business of severing oil, natural gas, liquid hydrocarbons and carbon dioxide from the soil of the State. Oil and gas emergency school tax receipts are disbursed to the General Fund. Tax is imposed at a rate of 3.15 percent of taxable value of oil and 4.0 percent of taxable value for natural gas. Taxable value reflects gross sales value less deductions for royalties paid to government entities and for certain processing and transportation expenses. This is the same definition of taxable value that is used for calculation of oil and gas severance tax liability.

Oil and gas emergency school tax receipts are disbursed to the General Fund. Oil and gas emergency school tax receipts were \$297.1 million in Fiscal Year 2004. Other General Fund taxes on natural resources production amounted to \$32.5 million. Together, mineral production taxes contributed approximately 7.7 percent of recurring General Fund revenue in Fiscal Year 2004.

Royalties, Rents and Bonuses

Federal Lands. Under terms of the 1920 federal Mineral Leasing Act the State receives a 50 percent share of all income generated from the leasing of federally held lands located in the State for mineral

production. Principal sources of income on federal lands are royalty payments on oil and gas production. Additional income is derived from bonus payments for oil and gas leases and royalty payments on production of coal, potash and other minerals. The U.S. Minerals Management Service collects federal mineral lease income where the State's share of administrative costs is deducted. The State receives payments on a monthly basis and makes the deposits to the General Fund. In Fiscal Year 2004, an estimated \$334.9 million, approximately 7.8 percent of recurring General Fund receipts, was derived from Federal mineral leases.

State Lands. The State Land Office manages lands acquired by the State under the federal Fergusson Act enacted prior to statehood, as well as under the State Constitution. All income from such lands is dedicated to specific educational purposes and institutions. As with federal lands, the oil and gas industry is the principal source of revenue from State lands. Bonus income is also collected in the form of cash payments as a result of competitive bidding for State leases. Rentals and bonus income are distributed to the respective beneficiary institutions, with the single largest beneficiary being the State's public schools. Minerals production from State trust lands also generates royalty income which is deposited in the State Land Grant Permanent Fund ("LGPF"). Royalties are imposed on most minerals production values at the rate of 12.5 percent, although there is a provision for rates of up to 20 percent for new leases on developed acreage. Beneficiaries of the State Land Grant Permanent Fund are the same as those educational institutions and public schools benefiting from "State lands."

In September 2003, the electorate of the State of New Mexico approved a constitutional amendment regarding distributions for educational purposes from the State LGPF. The amendment provided that beginning in Fiscal Year 2005 and ending in Fiscal Year 2016, certain additional distributions shall be made to implement and maintain educational reforms as provided by law. A three-fifths majority of members elected to each house of the legislature may suspend this additional distribution.

Severance Tax Permanent Fund and the Land Grant Permanent Fund

The Severance Tax Permanent Fund was established in the State Treasury in 1973 to receive the residual revenues from the Severance Tax Bonding Fund and serve as an endowment for future capital projects. In the General Election of 1976, the electorate approved a constitutional amendment giving the Severance Tax Permanent Fund constitutional status. In the General Election of 1982, the electorate approved a second constitutional amendment that removed the discretionary power of the Legislature to appropriate funds from the corpus of the Severance Tax Permanent Fund. Distributions from investments of the Fund, however, may be appropriated by the Legislature in the same manner as other general revenues are appropriated. Severance tax receipts have been the primary source of funding for the Severance Tax Permanent Fund. The State Investment Officer under the direction of the State Investment Council invests the corpus and income of the Severance Tax Permanent Fund. The market value of the Severance Tax Permanent Fund as of July 31, 2004 was approximately \$3.62 billion, an increase of approximately 9.0 percent from the prior year.

The LGPF is designed solely to benefit the educational system of the State and other specified institutions. The origins of the LGPF are found in the Fergusson Act of 1898, which granted two sections of land in every township for the benefit of the public schools in the territories of New Mexico. Also under this Act, specific acreage was granted to individual education, medical and penal institutions in the territory. The initial grant totaled in excess of 5.5 million acres. In 1910, the Enabling Act granted additional lands to various beneficiaries in New Mexico, including the public schools, with the latter receiving the largest share. This brought the total lands placed in trust for the common school system and other beneficiaries to over 13 million acres. Over the years, some land has been sold (and the proceeds used to increase the corpus of the LGPF), bringing the current total to 8.9 million surface acres and 12.7 million subsurface acres.

The State Land Office is charged with the custody and disposition of the land granted to the State. Through the Commissioner of Public Lands these properties granted to the State are sold and/or leased in accordance with the provisions of the appropriate statutes. The State Investment Officer under the direction of the State Investment Council invests the corpus and income of the LGPF. As of July 31, 2004, the market value of the LGPF was approximately \$7.64 billion, an increase of approximately 12.2 percent from the prior year. The LGPF is also protected by the Federal Enabling Act of 1910.

In accordance with a constitutional amendment approved in November 1996, distributions from the permanent funds are now based on a total return basis rather than an income distribution method. Distributions to beneficiaries are based on a formula under which 4.7 percent of the previous average five-year market value of the fund is distributed.

In September 2003, the electorate of the State of New Mexico approved a constitutional amendment regarding distributions for educational purposes from the State LGPF. The Amendment increases the rate of distribution from the LGPF from 4.7 percent to 5.0 percent of the average Fiscal Year market value of the LGPF beginning in Fiscal Year 2005. Certain additional distributions shall be made to implement and maintain educational reforms as provided by law. An additional 0.8 percent will be distributed in Fiscal Years 2005 through 2012 and an additional 0.5 percent will be distributed in Fiscal Years 2013 through 2016. A three-fifths majority of members elected to each house of the Legislature may suspend this additional distribution.

Investment Income

Investment earnings are generated from three primary sources: the State Land Grant Permanent Fund, the Severance Tax Permanent Fund, and cash balances held by the State Treasurer. Income from the State Land Grant Permanent Fund is distributed among the beneficiary educational institutions and public schools. The 82.8 percent share dedicated to public schools is deposited in the General Fund. In Fiscal Year 2004, \$292.2 million of Land Grant Permanent Fund distributions were transferred to the General Fund for public school purposes. \$172.4 million of income was distributed from the Severance Tax Permanent Fund, all of which was deposited in the General Fund. In Fiscal Year 2004, Treasurer's cash balances produced \$25.4 million of investment income, which was credited to the General Fund. Total Fiscal Year 2004 interest and investment income credited to the General Fund was \$490.0 million, representing 11.4 percent of recurring General Fund receipts

PROPERTY VALUATION AND TAXATION

Property Tax Year ("PTY") is September 1 to August 31. A revaluation assessment started in property tax year 1986, as mandated by statute, and was completed within a 10-year period. In PTY 1995, strong growth in residential valuations occurred as a result of timely revaluation assessment to comply with the statute. The valuation of oil and gas production and the assessment of the ad valorem production tax are based on the actual value of production on a monthly basis from September 1 to August 31 of each year. Pursuant to Section 7-32-15 NMSA 1978 as amended, oil and gas valuation is from the calendar year preceding the property tax year. For rate setting, Local Government Division ("LGD") may adjust levy for changes in oil and gas values.

On November 3, 1998, as a result of approval by the New Mexico electorate, Article 8, Section 1 of the New Mexico Constitution was amended to authorize the Legislature to limit increases in valuation of residential property for property taxes. The limitation may be applied to classes of residential property taxpayers based on owner-occupancy, age or income. The limitations may be authorized statewide or at the option of a local jurisdiction and may include conditions under which the limitation is applied. Any valuation limitations authorized, as a local jurisdiction option, shall provide for applying statewide or

multi-jurisdictional property tax rates to the value of the property as if the valuations increase limitation did not apply. This amendment may have an impact on future property taxation increases.

The 2000 Legislature passed and the Governor signed legislation limiting the increase in the value of residential property for property valuation purposes. Laws of 2000, Chapter 21, provides for a freezing of values for single-family dwellings occupied by certain low-income owners 65 years of age or older. Laws of 2000, Chapter 10, provides that the value of a residential property in any tax year, starting with the year 2001, shall not exceed certain percentage increases based on whether the county where the property is situated has a sales assessment ratio of at least 85%. Sales assessment ratios are computed annually by TRD and measure a county's assessment valuations against current sales information. Counties that have at least an 85% sales assessment ratio are considered "current and correct" while counties that fall below that threshold are considered not "current and correct." If a property is situated in a current and correct county, the law limits the annual increase to no more than 3% (and 6.1% over the value two years ago). If a property is situated in a county that is not current and correct, the law limits the annual increase to 5%. In addition, in such a non-current and correct county, the law limits the aggregate annual increases for all properties (excluding net new properties added to the tax rolls) in that county to 3%. The annual limitations do not apply to new improvements or to any property that has had a change in ownership, use or zoning during the year.

TABLE 17
Final Net Taxable Valuations
(Dollars in thousands)

| Property Tax Year | Residential | Non-Residential | Oil and Gas | Copper | Net Taxable |
|--------------------------|--------------------|------------------------|--------------------|---------------|--------------------|
| 1994 | \$ 8,723,123 | \$ 7,342,186 | \$1,893,527 | \$ 173,007 | \$ 18,131,843 |
| 1995 | 10,729,781 | 7,867,383 | 1,694,195 | 184,300 | 20,475,659 |
| 1996 | 11,150,455 | 8,120,033 | 1,562,623 | 214,300 | 21,047,411 |
| 1997 | 12,228,583 | 8,563,893 | 2,371,034 | 235,557 | 23,399,067 |
| 1998 | 12,678,034 | 8,750,029 | 2,520,530 | 236,629 | 24,185,223 |
| 1999 | 14,660,993 | 9,311,907 | 1,852,447 | 192,897 | 26,018,245 |
| 2000 | 15,311,042 | 9,946,121 | 2,166,427 | 160,906 | 27,584,497 |
| 2001 | 16,336,147 | 10,209,818 | 4,238,592 | 117,376 | 30,901,933 |
| 2002 | 17,133,856 | 10,336,906 | 3,024,570 | - | 30,495,332 |
| 2003 | 18,279,692 | 10,778,559 | 3,024,570 | 66,614 | 32,149,435 |
| 2004 ⁽¹⁾ | 18,559,009 | 11,628,916 | 4,611,891 | 65,157 | 34,864,973 |

⁽¹⁾ Estimate.

Source: Department of Finance and Administration.

Production and Property Taxes on Oil and Gas

The School Tax rate imposed on natural gas was raised from 3.15 percent to 4.00 percent effective July 1, 1993, pursuant to Laws 1993, Chapter 360. This action was taken partially to compensate for the large decreases in revenues due to the 1987 tax changes for natural gas. Further, it was believed that the tax increase was tolerable to the industry because of relatively higher prices. The School Tax rate imposed on crude oil continues to be 3.15 percent.

Statutory tax rates on oil and gas for the School Tax (3.15% and 4.0%, respectively), the Oil and Gas Severance Tax (3.75%) and the Conservation Tax (0.19%) are effectively reduced by deductions for royalties paid to governments and for certain transportation expenses. The ad valorem taxes are imposed in lieu of property taxes on reserves and lease equipment, and local rates vary in accordance with jurisdiction.

Current effective production and property tax rates expressed on ad valorem and unit bases are shown below. The rates were based on data from FY 2004 and reflect an average sales price of \$31.97 per barrel for oil and \$9.68 per thousand cubic feet (mcf) for natural gas. The effective rates presented in Table 18 shows taxes paid as a percentage of gross sales value before subtracting allowable deductions.

TABLE 18
Effective Tax Rates

| Type of Tax | Crude Oil | | Natural Gas | |
|--|------------|------------|-------------|---------|
| | Ad Valorem | Per Barrel | Ad Valorem | Per mcf |
| | 0.91 | \$31.97 | 0.80 | \$4.68 |
| Oil and Gas School Tax | 2.87% | \$0.92 | 3.20% | \$0.15 |
| Oil and Gas Severance Tax | 3.41 % | \$1.09 | 3.00% | \$0.14 |
| Oil and Gas Conservation Tax | 0.17% | \$0.06 | 0.15% | \$0.01 |
| Natural Gas Processors Tax | N/A | N/A | 0.21% | \$0.01 |
| Oil and Gas Production ad valorem Tax | 0.96% | \$0.31 | 0.84% | \$0.04 |
| Oil and Gas Production Equipment ad valorem Tax | 0.17% | \$0.05 | 0.19% | \$0.01 |
| Total | 7.58% | \$2.42 | 7.59% | \$0.36 |
| Subtotal-State tax only excludes ad valorem taxes | 6.45% | \$2.06 | 6.56% | \$0.31 |

Production, Sales and Property Taxes on Coal

The average burden of production and property taxes on a ton of coal produced and sold during FY 2004 are shown in Table 19:

TABLE 19
Tax Burden

| Type of Tax | Tax Burden Effective Rate | Amount |
|-------------------------|---------------------------|----------------------|
| Severance Tax & Surtax | \$.67 per ton | \$17,161,561 |
| Resources Excise Tax | .15 per ton | 3,774,050 |
| Conservation Tax | .04 per ton | 1,036,805 |
| Property Tax | .26 per ton | 6,638,870 |
| Gross Receipts Tax | .97 per ton | 24,702,312 |
| Total | \$2.08 per ton | \$53,313,598 |
| Price | | 22.81 |
| Total Production | | 25,584,920 |
| Total Value | | \$583,588,317 |

Statutory rates for the Resources Excise and the Conservation Tax are effectively reduced by a deduction for Federal, State and Indian royalties. The effective severance tax rate on coal reflects the mix of old and new contract sales and of underground and surface mines. Property tax pertained to both equipment and production values. Fundamental differences in tax bases preclude a true comparison between property taxes and other taxes shown above. However, property taxes are included in this analysis to prevent understating the tax burden.

In addition to production taxes, gross receipts tax is imposed on coal produced and sold within the State. Currently, approximately 67.1 percent of all coal produced in the State is subject to gross receipts tax, even though a substantial portion is shipped out of the State for ultimate consumption. The combined state and local tax rate is 9.14 percent of value. To convert taxes per unit of output to tax rates per dollar of sales, the taxes shown above may be divided by the average price per ton of coal in FY 2004, which was approximately \$22.81.

| | |
|------------------------------|--------------------------|
| Excluding Gross Receipts Tax | $\$1.11/\$22.81 = 4.9\%$ |
| Including Gross Receipts Tax | $\$2.08/\$22.81 = 9.1\%$ |